

July 12, 2022

President Joseph R. Biden The White House 1600 Pennsylvania Avenue NW Washington, D.C. 20500

Antony Blinken Secretary of State U.S. Department of State 2201 C Street, NW Washington, DC 20520 Alejandro Mayorkas Secretary of Homeland Security U.S. Department of Homeland Security 301 7th Street, SW Washington, DC 2052

RE: ORGANIZATIONS CALL FOR EXTENSION AND REDESIGNATION OF TEMPORARY PROTECTED STATUS FOR SYRIA

Dear President Biden, Secretary Mayorkas and Secretary Blinken,

The undersigned 112 state, local, and national immigrant, civil rights, legal and faith based organizations write to urge that Secretary Mayorkas extend and redesignate Temporary Protected Status (TPS) for Syria for an 18 month time period. We are also seeking a prompt publication of the necessary Federal Register Notice (FRN) of 180 day registration to ensure that those renewing or seeking redesignation have adequate time to apply.

There are currently 2,406 TPS cases of Syrians pending before United States Citizenship and Immigration Services (USCIS).¹ We urge the administration to take into account the extreme delay and disadvantage that applicants have faced in the past and waive their application fees (forms I-821 and I-765). In addition, we request the administration to provide dedicated funding for TPS backlogs to advance the USCIS's efforts to reduce backlogs and improve processing times.

The designation of TPS for Syria is set to expire on September 9, 2022, with the decision date coming up on July 31, 2022. More than 13.4 million Syrians have fled their country or are internally displaced, and 14.6 million are in dire need of humanitarian assistance.² Russia's war on Ukraine has exacerbated the humanitarian situation, with rising food insecurity and safety concerns. The United States recognized the civil war and the daily ongoing conflict as extraordinary conditions and granted Syria Temporary Protected Status in 2012.³ A designation or redesignation of TPS for Syria will protect 8,800 Syrians from returning to the conflict and

¹ "Number of Form I--821, Application for Temporary Protected, Status By Country of Designation, Quarter, and Case Status, October 1, 2021 - December 31, 2021,"

U.S. Citizenship and Immigration Services, U.S. Department of Homeland Security (March 9, 2022), https://www.uscis.gov/sites/default/files/document/reports/I821 RADP FY22 O1.pdf.

² "Eleven years on, mounting challenges push many displaced Syrians to the brink," UNHCR, March 15, 2022.

https://www.unhcr.org/en-us/news/briefing/2022/3/623055174/eleven-years-mounting-challenges-push-displaced-syrians-brink.html.

³ "Extension and Redesignation of Syria for Temporary Protected Status," U.S. Citizenship and Immigration Services, U.S. Department of Homeland Security, *Federal Register* 86 no. 2681-21 (March 19, 2021):14946,

 $[\]frac{\text{https://www.federalregister.gov/documents/2021/03/19/2021-05715/extension-and-redesignation-of-syria-for-temporary-protected-status.}$

permit them to stay in the United States without fear of deportation.⁴ The ongoing war, violence and humanitarian crises, and the staggering human cost of the war with a death toll of over 350,200 people,⁵ makes the safe return of Syrians impossible.

I. Temporary Protected Status (TPS)

TPS allows people from a designated country to remain in the United States while conditions in their home country make safe return impossible. The Secretary of Homeland Security can designate a country for TPS if the country is experiencing ongoing armed conflict, natural disaster, or other extraordinary and temporary conditions. TPS allows its beneficiaries to stay in the United States during the designation period and receive work permits. It is a life-saving, blanket protection, especially for those who are ineligible for or who have been denied asylum.

II. Conditions that Merit TPS extension and redesignation

An 18-month extension is warranted because the ongoing armed conflict and extraordinary and temporary conditions supporting Syria's TPS designation remain. In 2021, Bashar al-Assad secured his fourth term as president. The U.S. Department of State reported that government forces use irregular warfare tactics, forced conscription of child soldiers, and chemical weapons.⁶ Widespread corruption, lack of political freedom, arbitrary arrests, brutal violence and killing of civilians have been reported. War crimes and crimes against humanity have been well documented throughout the conflict.⁷

If Syrian TPS recipients are forced to return to Syria, they risk forceful disappearance by all major actors in the country. Since 2011, at least 132,667 Syrian civilians have been arrested or forcibly displaced by Syrian regime forces, with 14,449 dying due to torture. For the first time, a 2021 trial in Koblenz, Germany used the principle of Universal Jurisdiction to find former Syrian government officials guilty for aiding and abetting crimes against humanity. However, in 2021, at least 1,271 people were killed, 2,218 were arbitrarily detained and at least 104 people died from torture. Since 2011, the Syrian regime has attacked healthcare centers more than 500 times, leaving the country unequipped to handle the COVID-19 pandemic. In 2021, attacks on medical infrastructure in Idlib continued, despite the 2020 Russian-Turkish ceasefire.

ice-Report web.pdf.

⁴ Donald Kerwin, José Pacas, and Robert Warren, *Ready to Stay: A Comprehensive Analysis of the US Foreign-Born Populations Eligible for Special Legal Status Programs and for Legalization under Pending Bills*, Center for Migration Studies, December 2021,

https://cmsny.org/wp-content/uploads/2021/12/Ready-to-Stay-A-Comprehensive-Analysis-of-the-US-F oreign-Born-Populations-Eligible-for-Special-Legal-Status-Programs-and-for-Legalization-under-Pendin g-Bills-CMS-Report-12-09-21-FINAL.pdf.

⁵ "Syria: 10 years of war has left at least 350,000 dead," *UN News*, September 24, 2021, https://news.un.org/en/story/2021/09/1101162.

⁶ 2021 Country Reports on Human Rights Practices: Syria, Bureau of Democracy, Human Rights, and Labor, U.S. Department of State,

https://www.state.gov/reports/2021-country-reports-on-human-rights-practices/syria.

⁷ "Since March 2011," Syrian Network for Human Rights, accessed July 7, 2022, https://snhr.org/#1523098545619-e820e287-18bd.

⁸ "State of Justice in Syria 2022," Syria Justice and Accountability Centre, March 10, 2022. https://syriaaccountability.org/library-state-of-justice-in-syria-2022/.

⁹ "Statistics of 2021," Syrian Network for Human Rights, accessed July 7, 2022, https://snhr.org/#1523211656304-10d5a051-67df.

¹⁰ Aysha A. Chowdhry et al., *No Choice: Attacks on Health as a Driver of Forced Displacement in Syria*, Georgetown Law Human Rights Institute, May 2021, https://www.law.georgetown.edu/human-rights-institute/wp-content/uploads/sites/7/2021/06/No-Cho

¹¹ A Heavy Price to Pay: Attacks on Health Care Systems in Syria 2015-2021, Syrian American Medical Society, May 2022,

A. Humanitarian crises

In 2022, the United Nations estimated 14.6 million people require humanitarian assistance. and 90% of Syrians live in poverty. As of 2022, 12.4 million or 60% of Syria's population suffers from food insecurity, in part due to the depreciation and hyperinflation of the Syrian currency limiting access to necessary goods such as water, food, fuel and electricity. More than 70% of Syrian citizens lack access to clean water. 13 The shortage of water due to conflict and environmental factors has led to the loss of agricultural livelihoods and resulted in poverty. 4 Syria's worst drought in 70 years devastated the expected wheat harvest in 2021 by more than half. 15 Russia's invasion of Ukraine has exacerbated a shortage of wheat exports to Syria, The United Nations' World Food Programme listed Syria as remaining a country of very high concern in their 2022 outlook. 16 If U.N. Security Council Resolution 2585 is allowed to lapse in July, it would lead to the closure of the last remaining humanitarian aid border crossing in northwest Syria, leaving six million Syrians in Idlib without access to critical aid. 17 Although only 55,000 infections and 3,000 deaths have been recorded since the start of the COVID-19 pandemic, it is believed the numbers are underreported and sprawling mass graves for victims indicates the numbers are much higher. 18 Thousands of internally displaced people and detainees live in overcrowded conditions with little access to the sanitation measures necessary to stop the spread.¹⁹

III. Extension and Redesignation of TPS for Syria is in the United States' Best Interests

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¹² "Fears grow for Syria amid rising violence, deepening humanitarian crisis," *UN News*, March 9, 2022, https://news.un.org/en/story/2022/03/1113592.

¹³ "Syria Country Report 2022," The BTI Transformation Index, February 2022, https://bti-project.org/en/reports/country-report/SYR.

¹⁴ "Conflict and Climate Change Ravage Syria's Agricultural Heartland," *The New York Times*, February 19, 2022, https://www.nytimes.com/2022/02/19/world/middleeast/syria-drought-climate-food.html.

¹⁵ "11 years of conflict in Syria: Threat of hunger has never been higher," Reliefweb, March 16, 2022, https://reliefweb.int/report/syrian-arab-republic/11-years-conflict-syria-threat-hunger-has-never-been-higher.

¹⁶ "Hunger Hotspots FAO-WFP early warnings on acute food insecurity June to September 2022 Outlook," World Food Programme, June 6, 2022,

https://www.wfp.org/publications/hunger-hotspots-fao-wfp-early-warnings-acute-food-insecurity-june-september-2022.

¹⁷ "Why the UN Security Council Must Act to Save Lives and Secure Humanitarian Access for Millions in Need in Northern Syria," Physicians for Human Rights, May 31, 2022,

 $[\]frac{https://phr.org/our-work/resources/security-council-must-act-to-save-lives-and-secure-humanitarian-a}{ccess-for-northern-syria/}.$

¹⁸ "Reuters COVID-19 Tracker: Syria," Reuters, accessed July 8, 2022,

 $[\]frac{https://graphics.reuters.com/world-coronavirus-tracker-and-maps/countries-and-territories/syria/https://www.reuters.com/article/us-health-coronavirus-syria-capital/busy-damascus-cemetery-points-to-higher-pandemic-death-toll-in-syria-idUSKBN26S1VG.}$

¹⁹ Carla E. Humud and Christopher M. Blanchard, *Armed Conflict in Syria: Overview and U.S. Response*, U.S. Library of Congress, Congressional Research Service, July 27, 2020, https://crsreports.congress.gov/product/pdf/RL/RL33487.

With the State Department's announcement that "humanitarian needs in Syria and the region are greater than at any other time since the start of the conflict," it is imminent that the United States must renew TPS for Syrians.

TPS for Syria would not only be an appropriate use of the authority granted by Congress, but a critical tool to meet the goals of your administration to enhance our nation's security and safety. USAID lists Syria as "the largest and most complex humanitarian crisis of our time, driving record levels of displacement." U.S. Ambassador to the United Nations Security Council Linda Thomas-Greenfield recognized the cataclysmic situation: "As the humanitarian crisis reaches disturbing new heights, we must fully commit ourselves to supporting the needs of vulnerable Syrians." The administration has pledged 800 million in humanitarian aid to Syria, the largest pledge made by the United States to date. The Biden-Harris administration has already committed in its Plan for Partnership with the Arab American community to "protect vulnerable Syrians." An 18 month extension and redesignation of TPS for Syria is in line with US commitment to support vulnerable Syrians. Returning these nationals to the country poses a serious threat to their personal safety.

IV. Conclusion

Syria is in the middle of armed conflict, deteriorating country conditions and humanitarian crises. We urge the administration to immediately redesignate TPS for Syria for 18 months, publish timely Federal Register Notice (FRN), provide a minimum 180-day registration period, and launch a public information campaign to notify the impacted community of the decision. We urge the administration to take into account the extreme delay and disadvantage that applicants have faced and waive their application fees, and we request the administration to provide dedicated funding for TPS backlogs to advance the USCIS's efforts to reduce backlogs and improve processing times. Finally, we request an engagement with the relevant decision makers at the DHS, USCIS, State, and the White House, to meet with our country and issue experts to discuss our request further. Please contact Hazem Rihawi, rihawi.h@arcsyria.org, Shannon Wilson, wilson.s@arcsyria.org or Lora Adams, lora@masadc.com with any questions.

Sincerely,

National

African Communities Together Alianza Americas America's Voice American Coalition for Syria

²⁰ "U.S. Announces Additional Humanitarian Assistance for the Syria Crisis Response," U.S. Department of State, May 10, 2022,

https://www.state.gov/u-s-announces-additional-humanitarian-assistance-for-the-syria-crisis-response-2/.

²¹ "Syria," USAID, last updated February 28, 2022, https://www.usaid.gov/syria.

²² "Remarks by Ambassador Linda Thomas-Greenfield at a UN Security Council Briefing on the Humanitarian Situation in Syria," U.S. Mission to the United Nations, May 20, 2022, https://usun.usmission.gov/remarks-by-ambassador-linda-thomas-greenfield-at-a-un-security-council-b-riefing-on-the-humanitarian-situation-in-syria-3/.

²³ "The United States Provides Nearly \$808 Million in Emergency Humanitarian Assistance for Syria," USAID, May 10, 2022,

https://www.usaid.gov/news-information/press-releases/may-10-2022-united-states-provides-nearly-808-million-emergency-humanitarian.

²⁴ "Joe Biden and The Arab American Community: A Plan for Partnership," Biden Harris Campaign, 2020.

https://ioebiden.com/joe-biden-and-the-arab-american-community-a-plan-for-partnership/.

American Relief Coalition for Svria (ARCS)

Americans for a Free Syria

Asian Americans Advancing Justice | AAJC

Asian Pacific Institute on Gender-Based Violence

Asylum Seeker Advocacy Project (ASAP)

Big Heart Foundation

Bridges Faith Initiative

Catholic Legal Immigration Network, Inc. (CLINIC)

Church World Service

Communities United for Status & Protection (CUSP)

Congregation of Our Lady of Charity of the Good Shepherd, U.S. Provinces

Congregation of Sisters of St. Agnes

Disciples Immigration Legal Counsel

Disciples Peace Fellowship

Emgage Foundation Inc

Empowering Pacific Islander Communities

Evangelical Lutheran Church in America

Fellowship of Reconciliation (FOR-USA)

FWD.us

Hispanic Federation

Immigrant Legal Resource Center

InReach

International Refugee Assistance Project (IRAP)

InterReligious Task Force on Central America and Colombia

Jesuit Social Research Institute, Loyola University New Orleans

Kaylay's List PAC

Lutheran Immigration and Refugee Service

MedGlobal

Mercy-USA for Aid and Development

MPower Change

Multifaith Alliance for Syrian Refugees

NAHRA, Nicaraguan-American Human Rights Alliance

National Advocacy Center of the Sisters of the Good Shepherd

National Council of Churches

National Council of Jewish Women

National Employment Law Project

National Immigration Law Center

National Network for Arab American Communities (NNAAC)

National Partnership for New Americans

NuDay

Presente.org

Pro-justice

RAICES

Rochester, Minnesota Franciscan Sisters and Cojourners

Sisters of Charity Federation

Sisters of Charity, BVM

Sisters of Mercy of the Americas Justice Team

Sisters of St Joseph of Carondelet

Swasia Charity Foundation

Syria Faith Initiative

Syria Relief & Development

Syrian American Council

Syrian American Medical Society

Syrian Forum USA

The Campaign for Hong Kong

The Episcopal Church

The Syria Campaign

U.S. Committee for Refugees and Immigrants (USCRI)

Venezuelan American Caucus

We Are All USA

World Relief

State/Local

ACER. Inc

Ayuda

Boston University International Human Rights Clinic

Casa de Venezuela Orlando

Central American Resource Center of Northern CA - CARECEN SF

Centro Romero

Church of Our Saviour/La Iglesia de Nuestro Salvador

Connecticut Shoreline Indivisible

Dominican Sisters of Houston

Emerald Isle Immigration Center

Envision Freedom Fund

FEDECMI/Casas Michoacan

Greater Cleveland Immigrant Support Network

Immigrant Defenders Law Center

Immigrant Legal Advocacy Project

Immigrant Legal Center of Boulder County

Intercommunity Justice and Peace Center

International Institute of New England

Iowa Migrant Movement for Justice

Jewish Voice for Peace, Atlanta chapter

Just Neighbors Ministry

La Casa de Amistad

Latin American Coalition

Massachusetts Law Reform Institute

Michigan Immigrant Rights Center (MIRC)

MinKwon Center for Community Action

New Hampshire Conference United Church of Christ, Immigrant & Refugee Support Group

New York Immigration Coalition

Pennsylvania Council of Churches

Rian Immigrant Center

Seattle Immigrant Rights Action Group

Sisters of St. Francis of Perpetual Adoration Justice, Peace and Integrity of Creation

Commission

Sisters of St. Joseph of Carondelet, LA

Sisters of the Humility of Mary

Social Justice Coalition

Syrian Christians education committee

SyrianCommunityNetwork

The Advocates for Human Rights

The Legal Aid Society (New York)
The Legal Project
True Alliance Center Inc
Venezuelans and Immigrants Aid (VIA)
Wayne Action for Racial Equality
WESPAC Foundation, Inc.
Westchester Jewish Coalition for Immigration (WJCI)
Wilco Justice Alliance (Williamson County, TX)
Wind of the Spirit Immigrant Resource Center